

# ASCOBANS Conservation Objectives

Bonn 16-17 May 2023

## Background information on conservation objectives and management targets for cetaceans

Justin Cooke

1

Population reference levels 1:

Maximum Sustainable Yield Level (MSYL)  
= Maximum Net Productivity Level (MNPL)  
= Population level at which average net reproduction (excess of birth over natural mortality) is maximized

For realistic models (with variability, multiple demographic parameters):  
 $0.5K < MNPL < 0.6K$  ( $K$  = mean carrying capacity)

Specified as target in several international conventions

- International Convention for Regulation of Whaling (ICRW) 1946
- UNCLOS Law of the Sea 1982  
(but allows more conservative targets for marine mammals)
- US Marine Mammal Protection Act MMPA 1972  
"Optimum Sustainable Production" (MNPL and above)
- Target in CFP since 2002

2

First attempt at management procedure to achieve MSYL/MNPL:

International Whaling Commission "New Management Procedure"

- effective 1976-1985
- rule for setting catch limits based on population level relative to MSYL
- no fixed method for determining population level relative to MSYL, so not really a workable management procedure
- could not be evaluated or tested

3

IWC Revised Management Procedure (RMP)

- Developed 1987-92 by IWC Scientific
- "accepted" by IWC 1994
- Not implemented by IWC, but implemented in some form by some countries (Norway, Iceland, Japan)

No fixed conservation objective, but general idea was:

- population should not be reduced "much" below MNPL
- depleted populations not inhibited from recovering to MNPL

- Complete rule for setting catch limits from data

4

Testing complete management rules by simulation:

- hypothetical populations from which hypothetical data generated.
- "We" know the true population status
- rule being tested knows only the data.

Simulations studies for RMP covered a range of scenarios:

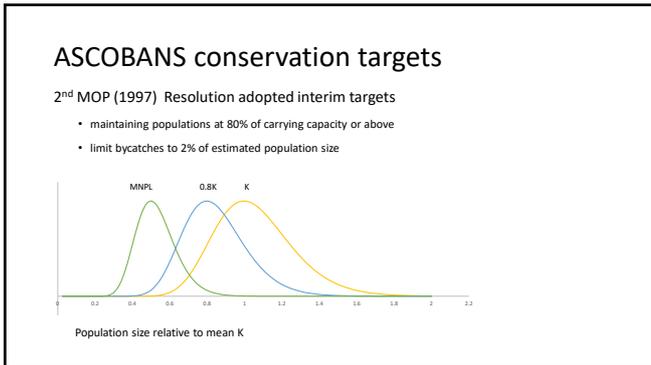
- imprecision and bias in abundance estimates
- uncertainty in  $R_{max}$  (MSYR)
- uncertainty in population identity (e.g. one large vs many small pops)
- variability in environment and demography
- etc etc

5

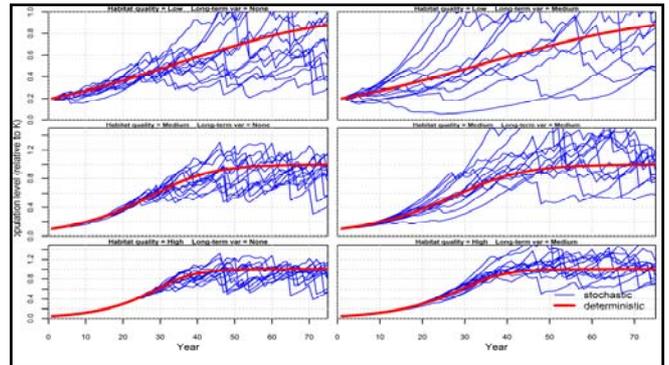
## Conclusions from simulation studies on RMP

- adaptive / feedback management does not work well  
(because populations severely depleted before this is recognized)
- precautionary / preventive management works robustly
  - catches set to a small % of abundance  
→ rapid depletion due to catches is not possible
  - feedback mechanisms play little to no role for first 30 years
- Need (approx.) estimates of cetacean abundance, otherwise zero catch

6



7



8

**Population reference levels 1:**

- Carrying capacity (*K*): average level around which a natural population fluctuates in absence of takes
  - „takes“ include:
    - bycatch
    - hunting
    - ship strikes
    - other direct kills

? Potential carrying capacity absent all anthropogenic influences

9

ASCOBANS conservation objectives - continued

Advisory Committee (AC6, 1999)

- advised that 2% rule will not ensure that population target is met

3<sup>rd</sup> MOP (2000) Resolution 3.3

- maintaining populations at 80% of carrying capacity or above
- limit bycatches to 1% of estimated population size as precautionary measure
- bycatches > 1.7% are “unacceptable”

8<sup>th</sup> MOP (2016) Resolution 8.5 (rev MOP9)

- same as above except unacceptable limit may be lower for species other than harbour porpoise

10

- Threshold of 1.7% based on deterministic calculation of take that stabilizes population at 0.8 *K* assuming all parameter values correct, with no error or uncertainty, and assuming MNPL = 0.6*K*
- Very sensitive to assumptions, e.g. if MNPL = 0.5*K*, then the threshold is 0.8%
- Cannot be regarded as having a relevant scientific basis

11

### Bycatch thresholds

- Simple percentage of (best estimate of) population size  
e.g. ASCOBANS „precautionary“ threshold of 1%
- PBR or mPBR
  - e.g. 1% of  $N_{min}$  for  $R_{max} = 0.04$ ,  $F_R = 0.5$
  - percentage can vary through choice of  $R_{max}$ ,  $F_R$
- RLA
  - percentage varies dynamically with past bycatch history

Note:  $N_{min} = N_{0.20} \sim N_{best} (1 - 0.84 CV)$

12

**Way forward ?**

- Not possible at this meeting to propose alternative generic thresholds to the ASCOBANS 1% „precautionary“ threshold and the 1.7% „limit“ threshold, but the latter is almost certainly too high
- Quantify the ASCOBANS conservation objectives, so that simulation studies (e.g. OSPAR MMEG) can determine a thresholds that meet them:
  - sensible definitions of  $K$  and probabilities
  - time horizon long enough not to be dominated by initial state, but not absurdly long
- **Thresholds** can be expressed either:
  - as direct % of population size (e.g.  $N_{min}$ ); or
  - as PBR Recovery Factors
- **RLAs** (Removal Limit Algorithms)  
An RLA is a rule for setting a removal (e.g. bycatch) limit for given input data.  
Where RLAs are developed, these should:
  - be subject to the same tests as the mPBR or threshold percentages (to compare like with like)
  - include realistic scenarios as to how removal limits are implemented
  - complexity of rules should be justified by performance gains

13

Objective:  $P > 0.8 K$  with 95% probability

14